

LONG TERM POLICY  
DEVELOPMENT COMMITTEE

Minutes of the First Meeting

November 17, 1989

The first meeting of the Long Term Policy Development Committee was held Friday, November 17, 1989 in Room 327 of the Capitol. Vic Hellard, Jr., LRC Director, called the meeting to order at 10:10 a.m., and Billie Sebastian called the roll.

Present were:

Members: Representative Rocky Adkins, Ron Carson, Judy Clabes, Senator Bill Clouse, Jr., John Cubine, Representative Ken Harper, Vic Hellard, Jr., Phyllis Liebman, Dr. David Roselle, Representative Ernesto Scorsone, Senator Landon Sexton, Senator Tim Shaughnessy, and Dr. Donald Swain.

Guests: Senator John A. "Eck" Rose, President Pro Tem; Bob Sexton, Prichard Committee on Academic Excellence and President, Kentucky Center for Public Issues; Mack Morgan, President, Kentucky Retail Federation; Keon Chi, Council of State Governments; Becky Horine, CHE; Barbara Coleman, Cabinet for Human Resources; Tony McVeigh, Kentucky Network; Lori Barrett, WKED; Ken Thurman, WFKY; Tim Weldon, WLEX; and Chuck Wolfe, AP.

LRC Staff: Peggy Hyland, Jim Eddleman, Billie Sebastian, Mark York, Linda Kubala, and Tom Hampton.

Vic Hellard, Jr., thanked the members for attending and introduced Senator John A. "Eck" Rose for his opening remarks.

Senator Rose outlined the events leading to the establishment of the Long Term Policy Development Committee, including the conference on "Kentucky Horizons and Beyond" and the follow up survey. He said the major charge of the committee is to advise LRC on what can be done to put Kentucky government in a position to respond in a pro-active rather than a reactive manner to issues, including the need for a long term policy research center; structural, programmatic or procedural changes in the executive and legislative branches; and roles for universities, civic and private groups, and citizens.

Vic Hellard then opened the floor for nominations for Co-Chairs of the Committee who would alternate in presiding over the meetings.

Ms. Phyllis Liebman nominated Senator Tim Shaughnessy and Representative Ernesto Scorsone. Senator Bill Clouse seconded the nomination. A motion that nominations cease and they be elected by acclamation was seconded and passed by voice vote. Vic Hellard then turned the meeting over to Representative Scorsone.

Representative Scorsone asked Peggy Hyland to explain the

Kentucky Horizons and Beyond conference that was held in May and introduce Bob Sexton and Mack Morgan who chaired some discussions at that conference.

Bob Sexton outlined his major observations from the conference. Obstacles mentioned included the absence of continuity in the executive branch, the divisive sectionalism, frustration on the part of citizens about leadership, and the lack of communication between certain sectors of the state. It was not decided at the conference how a long term planning function should work in Kentucky. However, it was agreed that the legislative branch should be heavily engaged in the long-term planning process. The general consensus was a strong (1) encouragement to work with a very broad-based constituency to build support; (2) support to create an entity that has continuity, is bipartisan and could be creditable; (3) emphasis on cooperation with local governments; (4) feeling that the process used for planning is just as important as the product; (5) suggestion that such a program not be substituted for continuing to seek continuity in government; (6) belief that the entity had to emphasize quality research that was also understandable to the thinking, concerned Kentuckian and that it be spread out through a very aggressive educational effort; (7) agreement that existing groups be used as part of the process; (8) suggestion to use University research talent that is available; (9) emphasis on coordination; (10) emphasis at looking at existing models in Kentucky and (11) emphasis on the need to make a distinction between broad vision and specific planning.

Mack Morgan commented that there was a sense of urgency, a sense of commitment, and also a sense of frustration on the part of the participants that something needed to be done. He felt the time was right and people were ready for something to be done.

Representative Scorsone then introduced Dr. Keon Chi, senior policy analyst with the Council of State Governments, who gave an overview of approaches taken in other states. He briefly addressed five areas: (1) what other states have done in long term policy development; (2) what methods they have used in anticipating the future; (3) structural models that have been used by other states; (4) what other states are doing at the present time; (5) differences between the current practices in policymaking and the future policymaking practices.

Dr. Chi described four methods used by other states: (1) goal-setting, (2) issue identification, (3) trend analysis, and (4) alternative futures. He discussed five structural models used by other states: (1) executive planning, (2) legislative foresight, (3) joint commission, and (4) private commission.

Dr. Chi outlined six approaches other states have taken: (1) Legislative Conference on the Future (HI, MN, KY); (2) Speaker's Advisory Committee on the Future (FL); (3) Senate Select Committee on the Future (WA); (4) Legislative Steering Committee (UT); (5) Council on Strategic Studies (FL); and (6) Legislative Strategic Planning Process (NE).

Dr. Chi then compared current practices in policymaking with future policymaking practices.

Representative Scorsone then asked Peggy Hyland to review the folder material which included a summary of recommendations of recent Kentucky futures reports and a summary of items recommended for consideration by the Kentucky Horizons and Beyond conference.

Representative Scorsone asked committee members for comment about the work plan. A general discussion ensued on the work of the Committee and the commitment of the LRC to the committee findings.

Vic Hellard commented that the commitment is definitely there from the President Pro Tem and the Speaker of the House, who fully understand the findings of the conference. He said the ultimate goal of this committee is to come out with a vehicle for long term policy development that will be useable for Kentucky. He recommended for the next meeting that the committee ask staff to put together a listing of major problems that have been encountered in other states, reasons why they have failed, and reasons why efforts in Kentucky have failed. He volunteered to contact Speaker Blandford and Senate President Pro Tem Rose to further clarify their views on the work of the Committee.

Dr. Keon Chi added his suggestions concerning the mechanism the committee is going to set up. Five essential factors for a successful long term policy development mechanism are: (1) The mechanism has to be linked with the actual state policymaking process: the legislature, executive branch, and budgetmaking, so that every agency in the state government has access or opportunity to participate in the policymaking as well as the implementation aspect. (2) The mechanism has to recruit the best and the brightest from the state of Kentucky who have the credentials to do a first-class job. (3) The mechanism must utilize all the excellent resources in the state, including universities and private centers, but coordinate with the government mechanism. (4) The mechanism should involve public, private, and citizen participation as a partnership. (5) The mechanism has to have continuity, funded by the state as well as by private contributions.

Representative Scorsone adjourned the meeting at 12:05 p.m.